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VOL. 36, NO. 5

NOVEMBER, 1943

## HOW MANY WARS HAVE YOU BEEN THROUGH?

- 1820—Big year for us—we were just born. Our big Uncle Sam is just 44 years old. He's a swell young fellow.
- 1861—Life begins at 40—We had our first war—not much fun. Uncle Sam was pretty sick but he pulled through—he's nearly 90 you know.
- 1898—Second war for us—Didn't like it any better than the first. Uncle came through in fine shape—He's a great guy for being over 100.
- 1917—Nearing the century mark—war number three and we still don't like them. Uncle got pretty sore and he put a stop to it pretty quick. The old boy's nearly 150 now.
- 1941—Gosh, war number four and here we are nearly a century and a quarter old. This stuff has got to stop and we all can help clean this up a lot faster once and for all if everybody pitches in by investing in our Uncle Sam's

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# LAW LIBRARY JOURNAL

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# LAW LIBRARY JOURNAL

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## LEGISLATIVE COUNCILS

By FREDERIC H. GUILD

*Director, Research Department, Kansas Legislative Council*

There are now ten states which have legislative councils or agencies similar in purpose under a different name. Thirteen states have passed such laws but one has been repealed and two others are inoperative.<sup>1</sup>

The states with councils and the dates they were created are as follows: 1933, Kansas; 1936, Kentucky and Virginia, the latter created by executive order in 1935; 1937, Connecticut, Illinois, and Nebraska; 1939, Maryland and Pennsylvania, the latter, named the joint state government commission, having been first established in somewhat different form in 1937; 1940, Maine, under the name of legislative research committee; 1943, Missouri with a committee on legislative research.

The state which has repealed its law is Michigan; it established a legislative council in 1933, one month after the Kansas council was established. This

agency did effective work for the special session of 1933 and 1934 but subsequently became inactive and the law was repealed in 1939. Oklahoma and Rhode Island also passed laws authorizing legislative councils in 1939. In Oklahoma the president pro tempore of the Senate refused to appoint the senatorial members, and in Rhode Island the minority members refused to serve; consequently these two laws have been inoperative.

Preparation of a program for the next legislative session by a committee of the legislature itself, as a regular, continuous part of legislative procedure, has taken firm root in an increasing number of states since its first successful initiation in Kansas in 1933. The development of the legislative council has been influenced in the different states by the size, activity and primary purposes of the body.

The councils vary in size from five in Connecticut to 27 in Kansas. The Virginia council has seven members, and most of the other councils have at least 15. In general the idea is that councils should be large enough to give effective representation to both houses of the legislature, and that they be small enough for efficient operation. In the larger councils there is a greater chance that a majority or more of the

<sup>1</sup> In addition, Colorado in 1933 established a Committee on Interim Committees whose subcommittees reported to a pre-session conference of legislators prior to the 1935 session. New Mexico in 1936 attempted a somewhat similar experiment. Since 1937, the Territory of Hawaii has regularly established "a holdover committee" in both house and senate which hold joint sessions in consideration of a program for the next session. The purpose of these committees is very similar to that of a legislative council although they have never been placed on a permanent basis.

Legislative councils, as found in California and a few other states, are primarily bill drafting and statutory revision offices. The Bureau of Public Administration of the University of California issues numerous informational pamphlets on request of legislators, as do various state legislative reference bureaus. However, these agencies are not organized as legislative councils and do not function in the same manner.

members may return for the next legislative session, thus increasing the effectiveness of the council studies. A small council, such as Connecticut's,<sup>2</sup> where none of the five members returned to the next session, cannot usually be as effective as a larger body.

Most of these councils have the same general purpose, namely that of continuous study of problems in the capacity of an interim committee, and the preparation of a program for the next legislative session. The Virginia idea differs somewhat from the rest in that this council studies only such problems as are submitted to it by the governor or by the legislature. These are usually few in number, the Virginia council making six or seven reports in a biennium. Most of the other legislative councils receive proposals from council members or members of the legislature at any time during the biennium. Consequently they can initiate a study of a new topic at any time. As a result, the Illinois, Kansas, Maryland and Nebraska councils have issued a substantial list of publications, while Pennsylvania and Virginia have a much shorter list.

The activity of each council depends in part upon its composition and financial support. Most of the councils are strictly legislative in composition, members being appointed by the presiding officers of the house and senate. In Connecticut until 1943, the governor was a member and the other four members were the chairman and ranking minority member of each judiciary committee.<sup>2</sup>

<sup>2</sup> By amendment in 1943, however, the new council will have a different composition. The president pro tempore of the Senate and the speaker of the House are ex officio members. Each of the two major parties has two senators and four representatives, elected by their members in each body, and there is provision for possible representation of third parties. If the council members are not elected within fifteen days after a regular session convenes, the presiding officers make the appointments. There are 14 members in the 1943 Council.

In Virginia, the governor originally made all the appointments but at least five of the seven members were to be selected from the legislature. Since 1942, all appointments are made by the legislature itself. The council in Kentucky was adapted to conform to a commission on interstate cooperation, composed of five members of the senate, five members of the house, and five administrative officials selected by the governor. In 1938, eight additional members were added from the legislature but the administrative membership was continued. In consequence, Kentucky is now the only council with any administrative representation in its membership.

The fundamental idea behind the legislative council movement has been to have the council function as a regular standing committee of the legislature between sessions. The governor has full opportunity, directly or indirectly, to suggest subjects for study, and is not hampered in formulating a program of his own. When the council is entirely legislative in composition, the legislature is inclined to place more reliance on the findings of its own committee than it might if the administration were represented or if an interim commission were composed of non-legislators. Moreover, those members of the legislative council who do return to the next session carry into committees and debate on the floor the experience accumulated over the past two years in their study of major statewide problems. While they do not act as a council at that time, they do know what studies have been made, what material is available, and what difficulties were encountered. Part of the council accomplishment consists in the results of its studies passed on informally to the



legislature itself, entirely apart from any published reports or formal recommendations. In addition, the council members, as legislators, do continue to have a sense of their representative function and discuss subjects with constituents in the period between sessions in a way that administrative officials might not have the opportunity to do.

The biennial appropriation is, of course, an important factor in determining how extensively the council can undertake studies, or issue publications. Most of the legislative councils now have fairly adequate financial support, ranging from \$26,160 for the biennium in Virginia to \$66,675 in Kansas. A few councils have inadequate support and are limited in their activities. This is true of Connecticut, with an appropriation of \$1,000 per year (raised to \$5,000 per year in 1943), and Kentucky, where the appropriation in 1941-1942 was \$5,000 and in 1942-1943, \$2,000. However, in this state the appropriation for 1943-1944 has been raised to \$11,000 and it is possible that this council, which has been able to make only limited progress under the scanty appropriation, may now extend its work.

Another important consideration is whether or not the councils have established an adequate permanent staff. The Virginia and Maryland councils have made use of existing bureaus of long standing in those states which have hitherto been providing drafting and legislative reference services. Most of the other states maintain an independent research staff, although Nebraska has recently combined its former legislative bureau with the legislative council. In Connecticut, where the appropriation was limited, no special staff has been

available, although the council itself has held numerous meetings and has made various recommendations. In Kentucky, also with limited funds, the research work had to be limited to the last six months of the biennium, which did not permit the careful exploratory studies possible in some of the other states. On the whole, those councils which had adequate funds available have been able to produce a substantial amount of research and have made a definite contribution in their studies of problems in advance of legislative consideration. In several of the states the work of the council has resulted in a fairly complete coverage of the major matters which received legislative consideration at the next session. That is, the councils do develop a substantial legislative program.

Many of the councils have issued research studies or special reports at various times during the biennium. Opportunity for information and consideration long before the session convenes is an important element in the work of the legislative councils in that development of a program for the legislature depends in part upon public reaction to the importance of the subjects and upon public understanding of the fundamentals involved. This is in contrast to the old type of interim commission report<sup>3</sup> which was submitted to the legislature on the opening days of the session, when the average legislator did not feel that he had time to devote to what was frequently an extensive document. The chief value in this legislative council procedure lies in giving incoming legislators, and the constituency behind them, a fairly good impression of the major

<sup>3</sup> In Illinois, Maryland and Virginia the legislature regularly continues to create special interim committees or commissions for consideration of specific topics, despite the existence of the legislative council.

problems which will confront the legislature and carefully prepared material as a sound basis upon which conclusions can be reached.

In general, legislative councils do not attempt to tell the next legislature what it ought to do. They do submit recommendations, frequently in the form of bills which have been through a second or third drafting, as a concrete method of presenting the fundamental idea. In addition, at times, particularly when a special session has been called, legislative councils have been very specific in their recommendations. At other times the recommendation is primarily that the subject should be considered, as one of importance, and one upon which sufficient information is available to enable the legislature to make an intelligent decision. Legislative councils on the whole, have been much more successful than the old interim commissions in securing acceptance of their recommendations by the legislature. This does not mean, however, that a large percentage of the bills submitted is regularly passed. Many of the councils have submitted matters which they thought ought to be considered by the legislature even though a majority of the council members by no means felt that bills covering these subjects would succeed in passing the legislature in the next session. Moreover, there is an important negative contribution when council study indicates that legislation is not necessary or desirable. In consequence, it is sometimes difficult to judge the extent of a legislative council's work by taking the percentage of the bills that were passed or of the recommendations that were followed.

All of the legislative councils undoubt-

edly do a great deal of work which does not appear in any form available for general distribution. In other words, a list of the publications is frequently but an imperfect representation of the amount of material made available as a result of the council's studies. In fact, some of the typed material prepared for council committees, or prepared by the council's staff for committees in the legislature, is fully as important as the preliminary general study which is published. In several of the councils this type of material greatly exceeds in volume the published reports which are issued.

The legislative council has, in reality, merely perfected a service for the legislature in a field which has been covered in some states partly by legislative reference bureaus and drafting agencies and partly by interim commissions. A continuous committee available to study any subject of importance at any time, having a continuous staff which is available even during the legislative session, with its accumulated files ready for use, provides an additional legislative service before and during the legislative session which has hitherto not been available. Those councils which have existed the longest have finally taken deep root and have apparently become an established part of legislative machinery. Their chief contribution has been to make the legislative process continuous throughout the biennium and to emphasize the fact that adequate preparation for the next session, well in advance of the actual session, is fundamentally as important a part of the legislative process as are committee hearings, debates, and roll calls in the legislative session itself.



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### Connecticut

#### *Statutory Provisions*

The legislative council act. Conn. Laws 1937, c. 118; CONN. GEN. STAT. (Supp. 1939) § 5e; — (Supp. 1943) §§ 10g-14g.

#### *Appropriations*

1941, \$1,000 per annum; 1943, \$5,000 per annum. Members receive no compensation but are paid actual expenses.

#### *Official Reports*

- First biennial report. D '38 283p
- Second biennial report. D '40 64p
- Third biennial report. D '42 12p

#### *Publications*

Research studies and recommendations are published in the biennial report, but the following were reprinted as separate pamphlets, although no longer available for distribution.

- Department of professional and vocational licensing. D 1 '38 48p
- Eastern Connecticut economic survey. Sponsored by the Connecticut legislative council. Prepared by Work Projects Administration, under direction of Elmer R. Coburn. D 1 '38 48p chart '40 64p maps
- Military department. D 1 '38 15p
- Public welfare survey. D 1 '38 28p chart
- Reclassification study. D 1 '38 24p

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- Connecticut adopts legislative council. *Nat Mun Rev* 26:253 My '37

### Illinois

#### *Statutory Provisions*

"An act to create a Legislative Council . . ." Ill. Laws 1937, p. 211, as amended by Laws 1941, v. 1, p. 817 and by Laws 1943, p. —, Senate Bill 251, § 1; ILL. REV. STAT. (Bar Ass'n Ed., 1943) c. 63, §§ 33-42.

#### *Appropriations*

1941-43 biennium, \$40,000 general appropriation, \$3,000 for printing, stationery and postage; 1943-45 biennium, \$45,000 total appropriation.

Legislators receive no compensation as members of the council but are reimbursed for their necessary expenses.

#### *Rules*

Council rules are included in the second and third biennial reports.

#### *Official Reports*

Report of the Illinois legislative council. D '38 23p

Second biennial report. D '40 37p

Third biennial report. D '42 48p

#### *Publications*

1. Circuit court redistricting. Ag '38 23p Supplement 8p mim.
2. State labor preference law for public works. Ag '38 20p mim.
3. Reapportionment in Illinois: congressional and state senatorial districts. Ag '38 48p mim.
4. Some aspects of school administration in Illinois. Ag '38 132p mim.
5. Oil legislation in Illinois. N '38 54p mim.
6. Revision of the Illinois revenue act. N '38 105p mim.
7. Aid to the blind and to dependent children. N '38 31p mim.
8. Circuit court redistricting in Illinois. N '38 10p mim.
9. Right of appeal from removals under the merit system. F '39 20p mim.
10. Education of handicapped children. F '39 23p mim.
11. Teacher tenure in Illinois with particular reference to teachers outside Chicago. Mr '39 27p mim.
12. Revision of fish and game codes. Mr '39 39p mim.
13. Tax delinquency in Illinois with particular reference to Cook county. Ap '39 91p mim.
14. Property tax dates. Ag '39 30p mim.
15. Major potential sources of state revenue in Illinois. Ag '39 45p mim.
16. Statutory regulation of investment counselors. S '39 26p mim.
17. Considerations involved in the adoption of selected property tax dates. O '39 17p mim.
18. Some aspects of school administration in Cook county. Ja '40 67p mim.

19. Factors involved in pension legislation for governmental employees in Illinois. F '40 43p mim.
20. Ownership of real property in Illinois by non-residents of the state. Mr '40 13p mim.
21. The administration of relief in Illinois. F '40 40p mim.
22. Special forms of public assistance. Mr '40 39p mim.
23. Installment payment of current property taxes. Ap '40 15p mim.
24. Electrical roll-call devices in legislative bodies. My '40 17p mim.
25. The direct primary ballot. Jl '40 15p mim.
26. Licensing of funeral directors and embalmers in Illinois. Jl '40 13p mim.
27. Taxation of pari-mutuel wagering at horse races. Jl '40 25p mim.
28. State cigarette and chain store taxes. Jl '40 11p mim.
29. The problem of local fiscal control, with special reference to control at the county level. Ag '40 34p mim.
30. Use of tetra-ethyl lead in gasoline. Ag '40 5p mim.
31. Regulation of campaign expenditures. Ag '40 26p mim.
32. Taxation of real estate in proportion to mortgage and other interests. S '40 10p mim.
33. Restrictions upon the extension of credit to retailers of alcoholic beverages. S '40 7p mim.
34. State aid for driver training courses. O '40 15p mim.
35. The committee system of the Illinois general assembly. D '40 23p mim.
36. Allowance of expenses of litigation in cases involving insurance companies. D '40 10p mim.
37. Exemption of food under sales tax statutes. D '40 29p mim.
38. Definite sentence laws, parole organization and reparole. Ja '41 31p mim.
39. Revision of Illinois aviation laws. Ap '41 36p mim.
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46. Directory of state officers. Ap '42 34p mim.
47. Current Illinois highway problems. My '42 49p mim.
48. Immunization against disease. Je '42 12p mim.
49. Registration of vital statistics in Illinois. Jl '42 26p mim.
50. Overhead organization of state conservation activities. Ag '42 15p mim.
51. Payments in lieu of taxes under housing and federal land purchase programs. S '42 56p mim.
52. Commitment to mental hospitals. S '42 35p mim.
53. Service in the armed forces as a disqualification for legislative membership. S '42 13p mim.
54. Jurisdiction over juvenile offenders. O '42 30p mim.



55. Illinois aviation problems. D '42 35p mim.
56. The veto power in Illinois, with special relation to adjournment of the legislature. Ja '43 21p mim.
57. County health departments. F '43 25p mim.
58. Contribution among joint tortfeasors. S '43 19p mim.

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**Kansas**

*Statutory Provisions*

"An act relating to the creation of a legislative council . . ." Kan. Laws 1933, c. 207 as amended by Laws 1943, c. 192; KAN. GEN. STAT. ANN. (Corrick, 1935) §§ 46-301 to 46-312.

*Appropriations*

For the biennium 1942-43, \$15,000 for council expense, \$50,000 for research, and \$1,675 for printing; for 1944-45, same for council expense and research and \$1,400 for printing. Council members receive per diem of three dollars and expenses.

*Journals*

Journals are mimeographed after each day's session. Since March, 1937, journals have been printed quarterly for distribution.

*Rules*

Forms, rules and committee assignments. Printed biennially. My '37, Ap '39, Je '41, Je '43. Rules also printed in journal.

*Official Reports*

- First biennial. D '34 127p
- Second biennial. D '36 130p
- Third biennial. D '38 157p
- Fourth biennial. D '40

Part I General report. 251p

Part II Report on tax code revision. 352p

Fifth biennial. D '42 277p

*Publications*

1. The sales tax. N '34 97p mim.
2. State police. N '34 84p mim.
3. Old-age pensions. N '34 41p mim.
4. Corporation code, analysis of. N '34 6p mim.
5. Income tax rates and exemptions. F '35 14p typew.
6. Possible additional revenue from taxation. F '35 6p mim.
7. Relief expenditures in Kansas. N '34 12p mim.
8. School finance survey. Conducted under auspices of council social service committee, as CWA project S-217. Mr '34 10p mim.
9. Summary of school finance equalization plan. D '34 4p mim.
10. Expediting legislative procedure. Ja '35 45p mim.
11. Standardized accounting, reporting, auditing. Ja '35 54p mim.
12. Mortgage moratorium problem. Ja '35 1p mim.
13. Corporation code; supplementary analysis. Ja '35 2p mim.
14. Corporation fees. F '35 7p mim.
15. Kansas income tax revenue. F '35 4p mim.
16. Accomplishments of the Kansas legislative council. My '35 3p mim.
17. Kansas finance. Je '35 5p mim.
18. Possibilities of additional revenue from fees. Je '35 11p mim.
19. The social security program; preliminary report. Je '35 50p mim.
20. The social security program; unemployment compensation. Je '35 5p mim.
21. The sales tax; supplementary report. Je '35 4p mim.
22. The social security program. Section one: assistance features. Analysis of federal social security act. Ag '35 62p printed
23. The social security program. Section two: unemployment compensation and old-age benefits. Ag '35 45p printed
24. Cost of government in Kansas. N '35 2p mim.
25. The loan shark problem in Kansas. N '35 24p mim.
26. School textbook adoptions in Kansas. N '35 23p mim.
27. Report on state penitentiary. N '35 22p mim.
28. The sales tax; second supplementary report. N '35 16p mim.
- 29-31. The social security program. Questions for legislative determination.
29. Part I—Old-age assistance, aid for dependent children and to the blind. N '35 23p mim.
30. Part II—Maternal and child health, child welfare services, aid to crippled children, public health services, and vocational rehabilitation. N '35 6p mim.
31. Part III—Unemployment compensation. N '35 28p mim.
- 32-33. Unemployment compensation legislation suggested by Social Security Board. Reproduced for the council.

32. Pooled fund type. Mr '36 51p mim.
33. Employer reserve account type. Mr '36 53p mim.
34. Homestead tax exemption. Mr '36 33p mim.
35. The social security program; state plans. Mr '36 14p mim.
36. State aid to municipal subdivisions. Mr '36 12p mim.
37. The social security and relief problem in Kansas. Mr '36 50p mim.
38. Bonds issued for emergency relief. My '36 14p mim.
39. The social security program; status of state laws. My '36 5p mim.
40. The social security program; experience of European countries. My '36 20p mim.
41. Homestead tax exemption; supplementary report. Jl '36 48p mim.
42. Kansas' experiment with a legislative council. Ag '36 10p mim.
43. Soil drifting. N '36 66p mim.
44. Community sales. N '36 36p mim.
45. Safety regulation for motor vehicles. N '36 67p mim.
46. The institutional survey. N '36 11p mim.
47. The operation of the Kansas habitual criminal law. N '36 56p mim.
48. Cost of government in Kansas. N '36 2p mim.
49. The children's institutions: some questions of general policy. N '36 21p mim.
50. The social security program; general summary. N '36 21p mim.
51. Summary and outline of proposed bill for conservation of water resources. N '36 12p mim.
52. Institutional populations. N '36 13p mim.
53. Gasoline tax exemptions in Kansas. Ja '37 30p mim.
54. Potential sources of additional revenue from taxation. Ja '37 45p printed
55. The school textbook problem. Ja '37 typew.
56. Field bindweed in Kansas. Ja '37 18p mim.
57. Bonds issued for emergency relief in Kansas. F '37 16p mim.
58. The basic sciences. F '37 20p mim.
59. Retirement systems for state employees in Kansas. F '37 24p printed
60. Summary history of Kansas finance. O '37 57p litho.
61. Standardization of high school tuition laws. N '37 18p litho.
62. Finances of state institutions. N '37 17p litho.
63. Preliminary observations on social welfare activities. Prepared by Division of research and statistics, State board of social welfare. N '37 18p litho.
64. Cost of government in Kansas. N '37 5p litho.
65. State administrative reorganization. N '37 18p litho.
66. Water resources of Kansas. Special report prepared by Kansas state planning board. N '37 8p litho.
67. Financial report of Kansas social welfare activities, April 28 to December 31, 1937. Prepared in cooperation with Division of research and statistics, State board of social welfare. F '38 12p litho.

68. The Kansas retail sales tax fund. Prepared in cooperation with Retail sales tax department, Kansas state tax commission. F '38 20p litho.
69. Public assistance and relief bonds in Kansas. F '38 17p litho.
70. Social welfare costs in 1938. Prepared in cooperation with Division of research and statistics, State board of social welfare. F '38 9p litho.
71. The development of the legislative council idea. By F. H. Guild. Mr '38 7p (Reprinted from *Our State Legislators*, Ann Am Acad Ja '38)
72. Concentration of state tax administration. My '38 20p litho.
73. Industries at the Kansas state penitentiary. My '38 14p litho.
74. Public assistance and relief bonds in Kansas; supplementary report. My '38 4p litho.
75. A state-wide Barnes high school law. My '38 8p litho.
76. The prison labor problem in Kansas. Ag '38 22p litho.
77. Salary schedules for county officers in Kansas. Ag '38 35p litho.
78. Appropriation and control of funds for state printing. Ag '38 35p litho.
79. A possible department of business regulation for Kansas. Ag '38 6p litho.
80. A possible department of revenue for Kansas. Supp. to Pub. no. 72. Ag '38 11p litho.
81. State financial administration in Kansas. Ag '38 46p litho.
82. The sales tax: exemption of food, and collection from consumer. O '38 7p litho.
83. Cost of government in Kansas. N '38 5p litho.
84. Legislative functions of administrative agencies. N '38 29p litho.
85. Legislative printing. typew.
86. Organization of state highway systems. F '39 30p litho.
87. State-collected, locally-shared revenue. typew. (Not reproduced for general distribution)
88. Three thousand families. typew. (Not reproduced for general distribution)
89. Personnel administration. N '38 47p litho.
90. A program for Kansas prisons; report of council committee on state institutions as adopted by the council. N '38 27p litho.
91. Central receiving prison. D '38 8p litho.
92. Social welfare problems, 1939; the lien provision. Ja '39 14p litho.
93. Summary and outline of Senate Bill no. 54, creating land and water conservancy districts. F '39 6p litho.
94. Survey of Kansas tax problems; report on progress of Kansas tax code study (H.J.R. no. 8, 1939). By committee on assessment and taxation. S '39 23p litho.
95. State travel expenditures; progress report by committee on federal, state and local government. S '39 13p litho.
96. A survey of state market agencies. Mr '40 36p litho.
97. Regulation of state travel expenses. Mr '40 41p litho.
98. The problem of special (fee) funds in Kansas. Mr '40 58p litho.
99. Assessment of real estate in Kansas. Jl '40 53p litho.

- 100-102. Personal property taxation in Kansas.
100. Part I—Policy and administration. J1 '40 27p litho.
101. Part II—The collection problem. J1 '40 35p litho.
102. Part III—Motor vehicles. J1 '40 20p litho.
103. Free textbook programs. N '40 56p litho.
104. Reorganization of Kansas state financial administration. N '40 70p litho.
105. State regulation of weights and measures. N '40 23p litho.
106. Claims against the state. N '40 31p litho.
107. State registration and licensing of architects. Ja '41 18p litho.
108. Premarital examination laws. Ja '41 18p litho.
109. Absentee voting. Ja '41 21p litho.
110. Over-all tax limitation. Ja '41 45p litho.
111. Analysis of state printing costs; a study of the state printing plant, covering volume and cost of state printing and efficiency of production methods. F '41 82p litho.
112. School activity funds in Kansas. Mr '42 13p litho.
113. Closed schools in Kansas. S '42 96p and map litho.
114. Microfilm for public records. Mr '42 11p litho.
115. Receiving home for children. Ap '42 47p litho.
116. Legislative printing. typew.
117. Revision of county salary schedules. N '42 17p and charts litho.
118. Operation of labor unions in Kansas. Report of special committee. D '42 87p printed
119. Progress report, September council meeting. S '43 22p litho.
120. Filing and publication of administrative regulations. N '43 34p litho.

Several special items have been prepared at the request of the council by the revisor of statutes, who is secretary of the council. These have not been given serial numbers in the publication list.

Assessment and taxation. Summary and explanation of recommendations of Kansas legislative council to 1943 legislature. By Fred E. Gulick, assistant revisor of statutes. N '42 8p litho.

The establishment and operation of the office of revisor of statutes in Kansas. Ap '38 8p printed

Memorandum brief of questions that may arise in connection with the Kansas constitution and title I of the federal social security act. Mr 26 '36 9p mim.

Review of some of the acts and proposed acts of other states relating to state qualification under federal statutes of seventy-third Congress, April 16 1933 to June 16 1933. Ag 12 '33 19p mim.

Sales tax information. Mr '34 12p mim.

School finance in other states. Mr 28 '34 22p typew.

Statutes which should be amended or repealed under school equalization bill in order to abolish all tuition, and comments on same and other statutes affected. D '34 5p typew.



Summary of Kansas tax statutes with particular reference to assessment, levy and payment. Je '39 27p mim.  
Title insurance laws of the states. N '42 14p mim.

*Articles in Periodicals, etc.*

- Brandner, Daniel C. Northwestern University Deering Library. Evanston, Illinois. Kansas legislative council. Master's thesis '41 128p  
Corrick, Franklin. Previews (Kansas legislative council) State Govt 7:250-252 N '34  
Council and research smooth way for efficient legislative procedure. Kansas Business Ap '37 p. 1-2  
Council in Kansas outwits lobbyists. N Y Times Je 11 '33 § 4 p. 6E  
Guild, Frederic H. Accomplishments of the Kansas legislative council. Am Pol Sci Rev 29:636-639 Ag '35  
— A Kansas idea clicks; progress in Kansas. Kansas state chamber of commerce Ap '36 pp. 9-12  
— The Kansas legislative council considers war legislation. State Govt 16:35, 44-45 F '43  
Kansans peer into future; see expensive session coming. Kansas Business Topeka Ja '37 (Comment on legislative council and research department p. 22)  
The Kansas legislative council. Kansas state chamber of commerce Kansas year book 1938 p. 51  
Kelly, Fred C. Government by test-tube. Cur Hist 49:35-36 F '39 (Condensed in Reader's Digest 34:89-91 F '39 under title Kansas and the well-made law)  
Legislative council. Editorial. Kansas Govt Journal 29:7-8 Je '43  
"Little legislature" completes eighth year. Kansas Business D '40 p. 4, 12  
Stene, Edwin O. Planning and politics of state reorganization in Kansas. Southwestern Soc Sci Quar 20:150-164 S '39 (Contains comments on council and research procedure)  
Strain, Camden S. The Kansas legislative council. Am Pol Sci Rev 27:800-803 O '33  
— The Kansas legislative council. Nat Mun Rev 22:462-463 S '33

### Kentucky

*Statutory Provisions*

Original act of 1936. Ky. Acts 1936, 1st Ex. Sess., p. 44; KY. STAT. ANN. (Carroll, 1936) §§ 4618-138 to 142; repealed and reenacted by Acts 1938, 1st Ex. Sess., c. 2; KY. STAT. ANN. (Carroll, Supp. 1938) §§ 4618-142a to 142f; KY. REV. STAT. (1942) §§ 7.010 to 7.080.

*Appropriations*

1941-42, \$5,000; 1942-43, \$2,000; 1943-44, \$11,000. Members receive \$10 per day plus expenses, council not to meet more than 40 days during the biennium.

*Official Reports*

The council is not required to make formal biennial reports to the legislature. It has merely issued the results of a few studies.

*Publications*

County consolidation. Prepared in cooperation with W.P.A. staff of the state planning board. '39 108p, 19 maps, 4 charts litho.

Fee system as a method of compensating county officials. '39 127p litho.

Gasoline tax refunds for farm tractors and stationary engines. Ja 24 '40 10p min.

State liquor monopoly or private licensing? Prepared by the Bureau of business research, Univ. of Kentucky. '42 80p printed

*Articles in Periodicals, etc.*

Legislative councils in Virginia and Kentucky. Nat Mun Rev 25:425 Jl '36

Myers, Rhodes K. Kentucky's legislative council in action. State Govt 13:85 My '40

**Maine***Statutory Provisions*

An act to create a legislative research committee. Me. Acts 1940, 4th Spec. Sess., c. 315.

*Appropriations*

\$7,500 per year. Members receive \$5 per day plus expenses.

*Official Reports*

Report to the 90th legislature. O 31 '41 20p

Report to special session. Ja 12 '42 4p

Report on merit rating in unemployment compensation. My 12 '42 12p

Final report to the 91st legislature. D 1 '42 48p

*Articles in Periodicals, etc.*

Dow, Edward F. Maine's political chickens come home to roost. Nat Mun Rev 30:488-493 Ag '41

**Maryland***Statutory Provisions*

Law creating the legislative council. Md. Laws 1939, c. 62; MD. ANN. CODE (Flack, 1939) art. 40, §§ 26-38, as amended by Laws 1941, c. 887.

*Appropriations*

1941-43 biennium, \$35,000; 1943-45 biennium, \$35,000. Members receive \$10 per day plus actual expenses.

*Minutes*

Minutes of the council's meetings are published as Part II of the biennial report to the general assembly.

*Official Reports*

- Report to general assembly of 1941. D '40 93p mim.
- Proposed bills submitted to general assembly of 1941. D '40 212p
- Report to general assembly of 1943. D '42 140p mim.
- Proposed bills submitted to general assembly of 1943. D '42 212p
- Additional proposed bills submitted to general assembly of 1943. D '42 163p

*Publications*

1. Regulation of fireworks. Mr '40 57p mim.
2. Report on the almshouses in Maryland. Ap '40 66p mim.
3. The problem of local legislation in Maryland. Ap '40 18p printed
4. Municipal legislation in Maryland. Ag '40 59p mim.
5. Roadside control. S '40 65p mim.
6. Retail installment selling. S '40 67p mim.
7. Supplementary report on regulation of fireworks. O '40 10p mim.
8. Highway condemnation. N '40 26p mim.
9. Building and loan associations. N '40 72p mim.
10. Tobacco marketing in Maryland. F '42 81p mim.
11. Industrial life insurance in Maryland. Je '42 65p mim.
12. Public schools in Maryland; 11-grade & 12-grade systems. Jl '42 93p mim.
13. Experience rating in unemployment compensation. S '42 71p mim.
14. Tax sales in Maryland. O '42 21p mim.
15. Filing and publication of administrative rules and regulations. O '42 30p mim.
16. Self-insurance on state property. O '42 33p mim.
17. Authority to remove bank officials and employees. O '42 12p mim.
18. Supplementary report on building and loan associations. N '42 45p mim.
19. State aid to higher education in Maryland. N '42 22p mim.
20. Supplementary report on roadside control. N '42 23p mim.
21. Supplementary report on local legislation. N '42 18p mim.

*Articles in Periodicals, etc.*

- Bone, Hugh A. A legislative council for Maryland. Nat Mun Rev 28:428-32 Je '39
- Maryland's legislative council in action. Nat Mun Rev 31:146-153 Mr '42
- Kline, Harold M. Maryland legislative council confers with local officials. Nat Mun Rev 30:718 D '41

### Michigan

#### *Statutory Provisions*

Act to create a legislative council. Mich. Pub. Acts 1933, no. 206. Repealed, Pub. Acts 1939, no. 70.

#### *Official Reports*

Report of the legislative council of the Michigan legislature, for the years 1933-1934, printed in the journal of the House of Representatives. 1:66-73 '35

No formal report was made to the 1937 legislature. No senators were appointed as members of the council in 1937, and the council remained inactive until 1939 when the law was repealed.

#### *Articles in Periodicals, etc.*

Dorr, Harold M. A legislative council for Michigan. Am Pol Sci Rev 28:270-275 Ap '34

Shull, Charles W. Legislative council in Michigan. Nat Mun Rev 22:570-571 N '33

— Michigan legislative council reports. Nat Mun Rev 24:269-270 My '35

### Nebraska

#### *Statutory Provisions*

"An act relating to the Legislature; to create and establish a 'Legislative Council.'" Neb. Laws 1937, c. 118, as amended by Laws 1939, c. 60; NEB. COMP. STAT. (Supp. 1941) §§ 50-501 to 50-513.

#### *Appropriations*

1941-43 biennium, \$12,000, plus \$7,500 for library and reference clerk and publication of Nebraska Blue Book. 1943-45 biennium, \$30,000, plus \$7,500 for clerk and Blue Book. Unexpended balances brought the totals to \$25,118 in 1941-43 and \$43,445 in 1943-45.

Council members are reimbursed for actual expenses.

#### *Official Reports*

The Nebraska council does not make a formal biennial report. Each separate publication issued at any time in the biennium is in the form of a report to members of the legislature.

#### *Publications*

1. A study of the revenues and appropriations of the state of Nebraska for the biennium beginning July 1, 1937 and ending June 30, 1939. Mr '38 42p mim. Supp. D '38 56p mim.
2. Taxation and costs of government in Nebraska. S '38 69p mim.
3. Public assistance in Nebraska. N '38 58p mim.

4. State civil service in Nebraska. D '38 54p mim.
5. Local government in Nebraska. S '39 81p mim.
6. Receipts and expenditures of the state of Nebraska during the biennium July 1, 1937 to June 30, 1939. S '39 36p mim.
7. Appropriations of the fifty-third (1939) session of the Nebraska legislature. S '39 30p mim.
8. Digest of bills rejected or indefinitely postponed by the Nebraska legislature during the fifty-third session (1939). D '39
9. Nebraska educational survey. D '39 49p mim.
10. The administration of state school lands and public trust funds in Nebraska. My '40 59p printed Revised D '41 74p printed
11. Expense accounts of state officers and employees in Nebraska. My '40 32p printed
12. Motor vehicle taxation in Nebraska. O '40 35p printed
13. State publications in Nebraska. O '40 33p printed
14. Regulation of the use of groundwater in Nebraska. N '40 15p mim.
15. Registration of births in Nebraska. N '40 7p mim.
16. Assessment and collection of property taxes in Nebraska. Ag '41 49p printed
17. Settlement of claims against the state. Ag '41 30p printed
18. Taxation and regulation of the production of oil and gas. Ag '41 32p printed
19. State-supported institutions of higher education in Nebraska. JI '42 72p printed
20. Public education in Nebraska below the college level. O '42 54p printed
21. Mothers' pensions and aid to dependent children. N '42 14p mim.
22. Assessment of small loan companies for purposes of taxation. N '42 10p mim.
23. The compensation of officers and employees of the state and local governments in Nebraska. Ja '43 55p mim.

In addition, since the legislative reference bureau was merged with the legislative council in 1939, the council has issued the following material formerly prepared by that bureau:

Nebraska blue book, 1940. Lincoln, 1940 435p

Subject index of legislative bills with other information. Nebraska legislature, fifty-fifth session, 1941. Lincoln, 1941 61p

### Oklahoma

#### *Statutory Provision*

Act creating a state legislative council. Okla. Laws 1939, c. 19; OKLA. STAT. (1941) tit. 74, §§ 451-462.



*Official Reports*

None. Law inoperative. Senate president pro tempore refused to make senatorial appointments without court order, on grounds law was unconstitutional. No further action.

*Articles in Periodicals, etc.*

Legislative council uncertain. Harlow's Weekly My '39

**Pennsylvania***Statutory Provisions*

Act creating the joint state government commission. Pa. Laws 1937, no. 459, as amended by Laws 1939, no. 380.

*Appropriations*

1941-43 biennium, \$50,000; 1943-45 biennium, \$50,000. Council members receive expenses.

*Official Reports*

The commission does not issue biennial reports. Most of the publications listed below have been in the form of reports to the General Assembly.

*Publications*

History, purposes and activities of the joint state government commission of the general assembly of Pennsylvania. Ap 1 '40 22p mim.

Facts about your Keystone state government. D '40 16p mim.

Report on relief prepared for the general assembly of the commonwealth of Pennsylvania. Ja '41 320p incl. tables and diags.

Report to the general assembly of the commonwealth of Pennsylvania on the organization and administration of Pennsylvania's state government. Ja '41 1142p incl. tables and diags. Reproduced from typewritten copy

Supplement to the report to the general assembly of the commonwealth of Pennsylvania on the organization and administration of Pennsylvania's state government, recommendations. Ja '41 110p Reproduced from typewritten copy

Joint report to the general assembly of recommendations for amending the Pennsylvania unemployment compensation law, Part 1. Ja '41 33p printed

Joint report to the general assembly of recommendations for amending the Pennsylvania unemployment compensation law, Part 2. Employer experience rating in unemployment compensation. Ja '41 61p printed

First report on the tax and financial problems of the commonwealth of Pennsylvania to the general assembly. Ja '41 328p printed

Report to the general assembly of the commonwealth of Pennsylvania on legislative printing. Ja '43 26p mim.

Report to the general assembly of the commonwealth of Pennsylvania on uniform practice and procedure before departments, boards and commissions of the commonwealth. Ja '43

Report to the general assembly of the commonwealth of Pennsylvania on the bureau of vital statistics, department of health, relative to the issuance of certified copies of birth certificates. Ja '43

*Articles in Periodicals, etc.*

Wasserman, A. Alfred. Pennsylvania's experiment—"The joint state government commission." Paper read at Am Pol Sci Ass'n. D 27 '40 8p mim.

### **Rhode Island**

*Statutory Provision*

Administrative Act of 1939, creating legislative council. R. I. Pub. Laws 1939, c. 660, §§ 220-221.

*Official Reports*

None have been issued. The appointees of the minority party refused to serve. The majority members held meetings and submitted suggested legislation for the 1940 session. Since that time, the law has been inoperative.

*Articles in Periodicals, etc.*

Vanderbilt (Gov.) asks Democrats to aid legislative council. Providence (R. I.) Journal F 22 '40

### **Virginia**

*Statutory Provisions*

Creating the Virginia advisory legislative council. Va. Acts 1936, c. 170, as amended by Acts 1942, c. 453; VA. CODE ANN. (Michie, 1942) §§ 580a-f.

*Appropriations*

1942 for biennium, \$26,160. Council members receive \$10 per day and expenses.

*Official Reports*

The Virginia council does not submit biennial reports. On each subject referred to it, a separate report is made to the governor or to the general assembly. These reports have been listed below under publications.

*Publications*

Criminal procedure in Virginia. S '35 16p  
Trial justice act of 1934. S '35 28p

- Banks and banking in Virginia. N '35 49p  
Probation and parole. D '35 14p  
The alcoholic beverage control act. Ja '36 41p  
Automobile accidents in Virginia. Ja '36 22p  
Unemployment compensation. Ja '36 22p  
Virginia prison population. By Wm. H. Stauffer. Je '36 67p  
Soil erosion and conservation of soil resources. D '37 34p (1938 House doc. no. 3)  
Highway safety and other matters relating to motor vehicles. D '37 90p (1938 House doc. no. 4)  
Purchase and printing laws. Ja '38 28p  
Compensation and retirement of judges. '38 60p  
Social security program. '38 48p  
Expedition of work of Supreme court of appeals. '38 17p  
State personnel administration. N '39 25p  
Jails, prison farms, probation and parole. D '39 54p  
Insurance laws of Virginia. F '40 5p (Senate doc. no. 9)  
Jails, prison farms, probation and parole. '41 34p (1942 House doc. no. 6)  
Retirement of state employees and public school teachers. Ja '42 107p (Senate doc. no. 8)  
State personnel administration. '42 25p (Senate doc. no. 4)  
Office space requirements. '42 10p (Senate doc. no. 3)  
Child welfare. '42 27p (Senate doc. no. 5)  
Defense legislation. '42 17p (Senate doc. no. 7)  
Annexation laws. '42 3p (Senate doc. no. 10)  
Integration of police functions. '42 11p (Senate doc. no. 6)

*Articles in Periodicals, etc.*

- Chichester, Cassius M. Interim activities in Virginia in aid of legislation. State Govt 16:87 Ap '43  
Legislative councils in Virginia and Kentucky. Nat Mun Rev 25:425 Jl '36  
Shands, William R. Legislative aids in Virginia. Univ of Va. News Letter Je 15 '38  
Spicer, George W., University of Virginia. Gubernatorial leadership in Virginia. Pub Admin Rev 1:441-457 Autumn '41

## REPORT OF THE JOINT COMMITTEE FOR THE AMERICAN LIBRARY ASSOCIATION AND THE AMERICAN ASSOCIATION OF LAW LIBRARIES\*

By the enlistment in the United States Navy of Mr. Oscar C. Orman, Chairman of the Joint Committee for A.L.A. and A.A.L.L., both organizations have lost, for the duration of the war, the services of a person who has been an enthusiastic promoter of co-operation since the inception of this Committee in 1935. Having been both a law librarian and director of general university libraries of Washington University, Mr. Orman would have presented, had he been here, a report which would have been worthy to be placed with the reports made by former chairmen, and these have been full of excellent suggestions for cooperation.

Since the reorganization of the American Library Association, with the modernized constitution and by-laws, and the adoption of a general plan by the American Association of Law Libraries, some real progress has been made in linking together the activities of the two associations.

The 1942 convention of both associations was held in Milwaukee, Wisconsin, at approximately the same time. There was an exchange of introductions and an address by the presidents of the respective bodies. There was a meeting of the Council of National Library Associations, itself an evidence of interest in other organizations. Neither association is to have a convention in 1943.

An effort has been made to effect joint public relations. Notices of meetings have appeared in the *A.L.A. Bul-*

*letin* and in the *Law Library Journal*. An excellent description of the history and purpose of A.A.L.L. was published in the 1942 *A.L.A. Handbook*, with these significant words as introduction: "The A.L.A. recommends to those of its members to whom such connection is appropriate, membership also in these organizations." Subscriptions to the *Law Library Journal* are being considered by certain public libraries and some libraries have already subscribed.

On committees of both organizations are to be found members in both associations. Notable are: Constitution and By-laws (A.L.A.); Committee on Constitutional Revision (A.A.L.L.); Importations (A.L.A.); Indexing and Abstracting in the Major Fields of Research (A.L.A.); Committee on Indexing Legal Articles in Non-legal Periodicals (A.A.L.L.); Committee on Law Cataloging (A.A.L.L.); also together with the National Association of State Libraries such joint committees as Legislation, and the Distribution of Federal Publications through Depository Libraries.

The Joint Committee would recommend increased and continued effort toward meetings, either semiannual (midwinter), annual or biennial, at the same place and time; also continuing attention to joint membership on committees having similar aims. Cataloging, Legislation, and Public Documents have been stressed as fields where co-operation could be beneficial to both associations. They should not be neglected.

\* This report was inadvertently omitted from the September issue. Editor's note.

Both the American Library Association and the American Association of Law Libraries are aware that there is great need in England and on the Continent for post-war replacement of books, general and professional, in libraries destroyed by enemy action. A joint committee could coordinate this immense undertaking, and, indeed, a start in this direction has been made. The work should be carried on more extensively. Contacts should be established or strengthened in the future with libraries in Australia, Africa, Central and South America, with their

wealth of professional and non-professional literature. Both the *A.L.A. Bulletin* and the *Law Library Journal* are discussing this important enlargement of library operations. Law librarians and general librarians may well work together in this planning.

Respectfully submitted,

OLIVE C. LATHROP, *Chairman*  
JEAN ASHMAN  
ALICE DASPIT GREENBURG  
FREDERICK C. HICKS  
ALFRED B. LINDSAY  
CARROLL C. MORELAND  
OSCAR C. ORMAN

## ANGLO-AMERICAN LEGAL PERIODICALS: BIRTHS, DEATHS AND CHANGES SINCE 1942†

PAULINE E. GEE

*Chief, Accessions Department, Yale University Law Library*

An asterisk (\*) annexed to a date indicates that the periodical is current. Its absence indicates that the periodical was discontinued on the last date given.

- THE ADVOCATE. Vancouver, B. C. v. 1 no. 1, March, 1943.\* Six issues a year. Published by the Vancouver Bar Association.
- AIR COMMERCE BULLETIN. Washington, D. C. 11 v. July, 1929–December 15, 1939. 11 v. instead of 10.
- ALLAHABAD LAW TIMES. Lahore. 17 v. January, 1923–1939. 1939 instead of 1941.
- AMERICAN LABOR LEGISLATION REVIEW. New York. 32 v. January, 1911–December, 1942.
- AMERICAN MUNICIPAL LAW REVIEW. Chicago, Ill. v. 7 no. 1-3, April–October, 1942. Vols. 1-6 issued under title: Legal Notes on Local Government. Suspended for duration.
- ARBITRATION IN ACTION. New York. v. 1 no. 1, January, 1943.\* Monthly. Supplements Arbitration Journal which in the future will be issued annually.
- ARBITRATION JOURNAL. New York. 6 v. January, 1937–October, 1942.\* To be issued annually in the future as a Yearbook to be supplemented by "Arbitration in Action."
- † Supplementing Appendix IV in HICKS, MATERIALS AND METHODS OF LEGAL RESEARCH (3d ed. 1942) 512-570. The compiler will be glad to have any corrections or additions to the list.
- BILL OF RIGHTS REVIEW. New York. 2 v. Summer, 1940–Summer, 1942.
- BLACKSTONE LAW BULLETIN. Chicago. 5 v. (12 nos.) December, 1925–March, 1931.
- BOSTON LAW SCHOOL MAGAZINE. Boston. 1 v. (8 nos.) November, 1895–September, 1897.
- BROOKLYN LAW REVIEW. Brooklyn, N. Y. 12 v. April, 1932–December, 1942.
- BULLETIN OF THE INTERNATIONAL LAW ASSOCIATION. 5 nos. December, 1936–November, 1938.
- CALIFORNIA LAW REVIEW. Berkeley. 30 v. November, 1912–September, 1942.\* Bimonthly. Quarterly beginning v. 31.
- CIVIL AERONAUTICS JOURNAL. Washington, D. C. 3 v. January, 1940–December, 1942.\* Semi-monthly. Monthly beginning March 15, 1943.
- COUNTY AND MUNICIPAL RECORD. Edinburgh. 76 v. April, 1903–1941.\* 76 v. to date rather than 38 v.
- CUTTACK LAW TIMES. Cuttack, India. 8 v. 1935–1942.\*

- DUKE BAR ASSOCIATION JOURNAL. Durham, N. C. 10 v. March, 1933–November, 1942. Suspended for duration.
- GEORGE WASHINGTON LAW REVIEW. Washington, D. C. 11 v. November, 1932–June, 1943.\* Quarterly beginning v. 11.
- GEORGETOWN LAW JOURNAL. Washington, D. C. 31 v. November, 1912–May, 1943.\* Irregular. Quarterly beginning v. 31.
- IMMIGRATION AND NATURALIZATION SERVICE MONTHLY. Washington, D. C. v. 1 no. 1, July, 1943.\* Published by U. S. Dept. of Justice.
- INTERNATIONAL JURIDICAL ASSOCIATION. MONTHLY BULLETIN. New York. 11 v. May 1, 1932–December, 1942. Vol. 11: 6 nos. Merged with Lawyers Guild Review in January, 1943.
- JOURNAL OF AIR LAW AND COMMERCE. Chicago. 13 v. January, 1930–October, 1942. Suspended for duration.
- JOURNAL OF LEGAL AND POLITICAL SOCIOLOGY. N. Y. v. 1 nos. 1/2, October, 1942.\* Published by the Philosophical Library.
- JOURNAL OF SOCIAL PHILOSOPHY AND JURISPRUDENCE. New York. 7 v. October, 1935–July, 1942. Suspended for duration.
- LAHORE LAW TIMES. Lahore. 18 v. 1922–May, 1939. Suspended.
- LAW JOURNAL OF THE STUDENT BAR ASSOCIATION OF OHIO STATE UNIVERSITY. Columbus, Ohio. 8 v. January, 1935–June, 1942. Suspended for duration.
- LAW STUDENT. Brooklyn, N. Y. 20 v. October, 1923–May, 1943. Vol. 20: 3 nos. Published by the American Law Book Co.
- LAWYERS GUILD REVIEW. Washington, D. C. 2 v. October, 1940–November, 1942.\* Bimonthly. Supersedes National Lawyers Guild Quarterly.
- LEGAL REVIEWS: CONCERNING LEGAL DECISIONS, STATE AND FEDERAL LEGISLATION. New York. 1 v. (5 nos.) May–September, 1941.
- THE LEGIST. N. Y. 3 v. February, 1941–June, 1943. News-letter of the Law Library Association of Greater New York. Suspended for duration.
- LOUISIANA BAR. New Orleans. 1 v. January–October, 1942.\* Quarterly. Official publication of the Louisiana State Bar Association.
- MUNICIPAL LAW SURVEY. Chicago, Ill. [6 nos.] March–October, 1942. Suspended for duration.
- THE N.A.L.A.O. BRIEF CASE. Rochester, N. Y. v. 1 no. 1, November, 1942.\* Monthly. Published by the National Association of Legal Aid Organizations.
- NATIONAL BAR JOURNAL. St. Louis, Mo. 1 v. (2 nos.) July–November, 1941. Official organ of the National Bar Association, Inc. Suspended for duration, resumption uncertain.
- NATIONAL LAWYERS GUILD QUARTERLY. Washington, D. C. 3 v. December, 1937–July, 1940. Vol. 3: 2 nos. Superseded by Lawyers Guild Review.
- NEBRASKA SUPREME COURT JOURNAL. Lincoln. 12 v. ?–August, 1943.\*
- NEW YORK UNIVERSITY LAW QUARTERLY REVIEW. N. Y. 19 v. April, 1924–May, 1942.
- OREGON STATE BAR BULLETIN. Portland, Ore. 3 v. July, 1941–September, 1943.\* Monthly.
- RATING AND INCOME TAX. London. 35 v. October 31, 1924–1942.\* Weekly.
- ROCKY MOUNTAIN LAW REVIEW. Boulder, Colo. 15 v. December, 1928–June, 1943.\* Quarterly v. 1–12. Beginning v. 13 to appear twice a year.
- SEMINAR; Annual Extraordinary Number of THE JURIST. Washington, D. C. 1 v. 1943.\* Published by the Catholic University of America.
- SOMERSET LEGAL JOURNAL. Somerset, Pa. 10 v. March 1, 1920–March 1, 1942.\*
- UNITED NATIONS REVIEW. N. Y. 2 v. January, 1941–December, 1942.\* Published by the British Information Services. No. 1–2 entitled: The Inter-Allied Review.
- UNIVERSITY OF CINCINNATI LAW REVIEW. Cincinnati. 16 v. January, 1927–November, 1942. Suspended for duration.
- UNIVERSITY OF KANSAS CITY LAW REVIEW. Kansas City, Mo. 11 v. November, 1932–June, 1943.\* Quarterly (v. 1–4 issued monthly November to June. Beginning v. 12 to appear twice a year) Vols. 1–6 entitled: Kansas City Law Review.
- UNIVERSITY OF PITTSBURGH LAW REVIEW. Pittsburgh. 8 v. March, 1935–May, 1942. Suspended for duration.
- WASHINGTON AND LEE LAW REVIEW. Lexington, Va. 3 v. Fall, 1939–Spring, 1942. Suspended for duration.
- WASHINGTON UNIVERSITY LAW QUARTERLY. St. Louis, Mo. 28 v. December, 1915–Summer, 1943. Suspended for duration.
- YEARBOOK OF SCHOOL LAW. Washington, D. C. 10 v. 1933–1942. Imprint varies. Edited by M. M. Chambers, published by the American Council on Education. Suspended for duration.



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## CURRENT LEGAL PUBLICATIONS

COMPILED BY GEORGE K. McMULLAN  
*Specialist in American Law, Law Library of Congress*

- Allman, N. F. Shanghai lawyer. N. Y. Whittlesey house, McGraw-Hill, 1943. 283 p. \$2.50.
- Anderson, R. B. A supplement to Beale's bibliography of early English law books, comp. for the Ames foundation. (Ames found. law bibl.) Cambridge, Mass., Harvard, 1943. 62 p. \$2.50.
- Azoy, Lt. Col. A. C. Mariano. The army officer's manual. 3rd ed. N. Y., Appleton-Century, 1943. 406 p. \$2.50.
- Backman, Jules. The price control and subsidy program in Canada. (Pamphlet no. 52) Washington, D. C., Brookings institute, 1943. 68 p. \$.50.
- Baldwin, W. E. Baldwin's New York banking law annotated. 1 v. N. Y., Banks law publishing co., 1940. \$12.50.
- Barnett, O. R. Patent property and the anti-monopoly. Indianapolis, The Bobbs-Merrill co., 1943. \$10.00.
- Bennett, W. B. The American patent system; an economic interpretation. Baton Rouge, Louisiana state university press, 1943. 259 p. \$3.00.
- Bierstfeld, C. H. Patent law. New York, John Wiley & sons, 1943. 225 p. \$2.75.
- Branscombe, Martha. The courts and the poor laws in New York state, 1784-1929. (Social service monographs). Chicago, Univ. of Chicago press, 1943. 430 p. \$2.50.
- Brierly, J. L. English law. (Oxford pamphlet on home affairs S.) Oxford Univ. press, 1943. 32 p. \$.10.
- Campbell, H. J. The case for Mrs. Surratt. N. Y., G. P. Putnam's sons, 1943. 272 p. \$3.00.
- Clarke, M. P. Parliamentary privileges in the American colonies. (Yale hist. pubns. miscellany 44). New Haven, Conn., Yale, 1943. 314 p. \$3.00.
- Collins, F. L. The FBI in peace and war. N. Y., G. P. Putnam's sons, 1943. 316 p. \$3.00.
- Coordinators' cancellation of war contracts (a manual of termination procedure). Chicago, Coordinators corporation, 11 S. La Salle St., 1943. \$6.00.
- Coordinators' renegotiation of war contracts (a manual of renegotiation procedure). Chicago, Coordinators corporation, 11 S. La Salle St., 1943. \$6.00.
- Cornell, Julien. The conscientious objector and the law; foreword by Harry Emerson Fosdick. N. Y., John Day, 1943. 168 p. \$1.75.
- Crouch, W. W. The initiative and referendum in California [rev. ed.]. Los Angeles, Haynes foundation, 1943. 29 p. \$.10.
- Curran, K. J. Excess profits taxation. Washington, D. C., American council on public affairs, 2153 Florida Avenue, N. W., 1943. 213 p. \$3.50.
- Decisions of the National Labor Relations Board affecting radio broadcasting stations. Washington, D. C., The National association of broadcasters, 1760 N Street, N. W., 1943. 83 p.
- Delaney, W. F., Jr. Reinsurance laws of South America and Mexico. N. Y., Insurance society of New York, Inc., 107 William St., 1943. 54 p. \$1.00.
- Ellis, Ridsale. Patent assignment and licenses, including trade secrets. 2nd ed. N. Y., Baker, Voorhis, 1943. 1040 p. \$20.00.
- Fairman, Lt. Col. Charles. The law of martial rule. Chicago, Callaghan & co., 1943. \$8.00.
- Garner, J. W. Studies in government and international law. Urbana, Ill., Univ. of Illinois press, 1943. 574 p. \$7.50.
- Glenn, Garrard. The army and the law. Revised and enlarged by A. Arthur Schiller. N. Y., Columbia university press, 1943. 233 p. \$2.75.
- Graske, T. W. The renegotiation of war contracts. N. Y., Baker, Voorhis, 1943. 44 p. \$1.00.
- Harris, S. H. Hints on advocacy. Revised by G. W. Keeton. 18th ed. London, Stevens & sons, 1943. \$2.50.
- Hudson, M. O. World court reports. Washington, D. C., Carnegie endowment for international peace, 1943. 513 p. \$2.50. (Vol. 4, 1935-42)
- Kaltenborn, H. S. Governmental adjustment of labor disputes. Chicago, Foundation press, 1943. 341 p. \$3.50.
- Kisch, Guido. Nationalism and race in medieval law. N. Y., published by the author, 415 West 115th Street, 1943. 73 p.
- Kohn, Leo. The constitution of the Irish Free State. N. Y., Norton, 1943. 538 p. \$5.00.

- Koushnareff, S. G. Liability of carriers of goods by sea. N. Y., Delphic press, 342 Madison Ave., 1943. 176 p. \$3.00.
- Lerner, Max. The mind and faith of Justice Holmes. Boston, Little Brown & co., 1943. 462 p. \$4.00.
- Magruder, F. A. National governments and international relations. Rev. ed. Boston, Allyn & Bacon, 1943. 672 p. \$2.00.
- Meade, R. D. Judah P. Benjamin, confederate statesman. N. Y., Oxford univ. press, 1943. 432 p. \$3.75.
- Miner, J. H. Religion and the law. [Chicago], Chicago-Kent College of law, 10 N. Franklin St., 1943. \$75.
- National Archives. Handbook of federal world war agencies and their records, 1917-1921. (National archives publication no. 24.) Washington, D. C., Government printing office, 1943. \$1.25.
- Newman, P. C. The labor legislation of New Jersey. Washington, D. C. American council on public affairs, 1943. 149 p. \$2.00.
- New York University School of Law. Transcripts of New York University School of Law conference on war contracts, renegotiation and termination. Chicago, Coordinators corporation, 11 South La Salle Street, 1943. \$10.00.
- Painter, Sidney. Studies in the history of the English feudal barony. (Johns Hopkins University studies in history and political science, Series 61, No. 3). Baltimore, Johns Hopkins press, 1943. 211 p. \$2.00.
- Pollock, J. K. The direct primary in Michigan, 1909-1935. (Michigan governmental studies no. 14) Ann Arbor, Univ. of Mich. press, 1943. 81 p. \$5.00.
- Punke, H. H. Law and liability in pupil transportation. Chicago, Univ. of Chic. press, 1943. 296 p. \$3.00.
- Rhyne, C. S. Municipalities and the law in action. Washington, D. C., National institute of municipal law offices, 1943. 611 p. \$7.50.
- Roth, C. W., comp. Manual of laws and ordinances governing public peace, order, morals, and decency in the city of Toledo, Ohio; rev. 2nd ed. [Toledo, Compiler, c/o Police academy, 2nd & Oswald Streets], 1943. 184 p. \$2.00.
- Seidman, Joel. Union rights and union duties. N. Y., Harcourt, Brace & company, 383 Madison Ave., 1943. 233 p. \$2.50.
- Shientag, B. L. Moulders of legal thought. N. Y., Viking press, 1943. 253 p.
- Slater, J. A. Pitman's commercial law. 13th ed. London, Sir I. Pitman & sons, Ltd., 1943. 279 p. \$1.45.
- State Councils of Defense (1943 Legislative problems, no. 1). Berkeley, Bur. of public administration, Univ. of Calif., 1943. 37 p. mimeographed. \$.50.
- Stone, Irving. Clarence Darrow for the defense; a biography. Garden City, N. Y., Garden City publishing co., 1943. 581 p. \$1.49.
- Townsend, W. L. Townsend's Ohio corporation law practice and forms. Cleveland, Ohio, Banks-Baldwin Law publishing co., \$25.00 plus tax.
- Train, A. C. Yankee lawyer; the autobiography of Ephraim Tutt. N. Y. Scribner, 1943. 477 p. \$3.50.
- Waite, J. B. The prevention of repeated crime (Michigan legal studies v. 4). Ann Arbor, Univ. of Mich. press and Chicago, Callaghan & co., 1943. 232 p. \$3.00.
- Wherry, W. M. Aerial warfare in international law. N. Y., 100 Washington Sq. East, 1943.
- Wiener, Lt. Col. F. B. Military justice for the field soldier; foreword by Col. Joseph I. Greene. Washington, D. C. Infantry journal, 1943. 135 p. \$1.00.
- Willis, W. A. and Everett, R. M. Workmen's compensation. 35th rev. ed. London, Butterworth, 1943. \$5.50.

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### WANTS

The Massachusetts State Library, State House, Boston, wants to obtain the Oregon State Bar Bulletin for September 1942, by purchase or exchange.

## LETTER FROM PRESIDENT MORRISON

TO THE MEMBERS OF THE ASSOCIATION:

In this number of the *Journal* you will find a list of committees. In so far as possible the personnel of the various committees of last year has been retained. Some of the old committees have not been continued because war conditions prevented their activity during the past year and seem certain to interrupt their work for the present. However, it is anticipated that there may be need for the revival of some old committees and the appointment of some entirely new ones during the year.

May I call your attention in particular to the Committee and Editorial Staff on the *Law Library Journal*? For several years many members of the Association, and especially those who have served on the Executive Committees, have sensed the need of the *Journal* for more manpower. To accomplish this end, you will observe that the Committee on the *Journal* has had its personnel increased by one, and its duties and responsibilities increased manyfold in that the

members of this committee have been asked to serve also as an editorial staff of the *Journal* under the guidance of the editor. I hope that this plan will result in a permanent arrangement whereby the members of this Committee or Staff may have a tenure much longer than one year in order to preserve the advantage of past experience. I regard the members of the Committee and Editorial Staff as associate editors of the *Journal* and as such I am certain that they will cooperate with the editor in every possible way—that they will make contributions to the *Journal* and assist in securing others to write for it.

When you have suggestions for improvement in the work of the Association, I hope that you will not hesitate to write to me or to other officers and committee chairmen.

Yours very sincerely,

ALFRED A. MORRISON,  
*President, American Association  
of Law Libraries.*

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## CURRENT COMMENTS

### Death of Oliver H. Miller

OLIVER H. MILLER, Assistant Librarian and Assistant Treasurer of the Chicago Law Institute, died June 27, 1943. He had been a staff member for 45 years. The Chicago Law Institute held a memorial service for him at the regular meeting on July 16, 1943.

### Alice Magee Takes Leave of Absence

MISS ALICE M. MAGEE (the wife of Justice Harney F. Brunot), State Librarian of Louisiana, has taken a leave of absence because of difficulty with her eyes. She is to undergo an operation to relieve the condition. Her many friends throughout the country will be sorry to hear of her disability and wish her a speedy recovery.

### Staff Changes

FRTZ VEIT, formerly Acting Law Librarian of the University of Chicago Law School Library, has resigned to accept the position of Law Librarian of the Railroad Retirement Board, Chicago, Illinois.

ANNABELLE MCINTIRE, who was Law Librarian of the Railroad Retirement Board, is now Assistant Librarian, Department of Justice Library, Washington, D. C.

BEVERLY GORDON has been promoted from the position of Cataloger in the Louisiana State University Law School Library to that of Law Librarian and Lecturer in Legal Bibliography in the same institution.

VIRGINIA FRANK is the new cataloger there. She came to Louisiana from the Public Library in Beaumont, Texas.

THE WEST VIRGINIA UNIVERSITY LAW LIBRARY reports a change of librarians. Ralph M. White has left this position and is now employed in the Personnel Department of an airport in Dayton, Ohio. His place has been filled by Mrs. Louise F. Conaway, who has been secretary of the College of Law since 1924 and who has substituted as librarian a number of times.

### Howard University Law Library Report

A. MERCER DANIEL, Law Librarian of Howard University School of Law, Washington, D. C., has issued in mimeographed form an interesting and comprehensive report on the status of the library.

### Memorial Tribute to Franklin O. Poole

THE LIBRARY COMMITTEE OF THE ASSOCIATION OF THE BAR OF THE CITY OF NEW YORK has prepared and issued a tribute to the late Franklin O. Poole, distinguished Librarian of the Association for many years. He was a beloved charter member of the American Association of Law Libraries. The tribute was presented by Mr. John S. Sheppard, Chairman of the Library Committee, and unanimously approved by the members of the Association on February 9, 1943.

### Publications by Miss Wiener

MINNIE WIENER, Librarian of the Law Library of the Federal Works Agency, has compiled the *Schedule of Latest Editions of Federal, State and Territorial Statutory Compilations*. She has a few copies for distribution. She has also prepared the following pamphlets: *The Lanham Act, as Amended to July 15, 1943*; *Table of Selected Federal Acts*; and *War Public Works*. The latter is a compilation of statutes, executive orders, regulations, etc. relating to community facilities under the Lanham Act.

### McKavitt Article in Library Journal

AN ARTICLE BY MATTHEW A. MCKAVITT, Director of Libraries, Department of Justice, appeared in the October 1, 1943 issue of the *Library Journal*. It was entitled "The Law Library and its Material." This was first presented as a lecture before the classes of the Department of Library Science at Catholic University, Washington, D. C.



## CHECK LIST OF NATIONAL REPORTER SYSTEM

Revised to November 15, 1943

	Last Vol. to Appear		Last Vol. to Appear
Atlantic Reporter, Second Series.....	32	North Western Reporter, Second Series	9
Advance Sheets .....	34	Advance Sheets .....	11
Federal Reporter, Second Series.....	136	Pacific Reporter, Second Series.....	139
Advance Sheets .....	137	Advance Sheets .....	141
Federal Rules Decisions.....	2	South Eastern Reporter, Second Series.	25
Advance Sheets .....	3	Advance Sheets .....	26
Federal Supplement .....	49	Southern Reporter, Second Series.....	13
Advance Sheets .....	51	Advance Sheets .....	15
New York Supplement Reporter, Second Series .....	41	South Western Reporter, Second Series.	172
Advance Sheets .....	44	Advance Sheets .....	174
North Eastern Reporter, Second Series.	49	Supreme Court Reporter .....	62
Advance Sheets .....	50	Advance Sheets .....	63

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F	Back cover—inside. Advertisement: whole page only.....	50.00
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## CHECK LIST OF CURRENT AMERICAN STATE REPORTS, STATUTES<sup>1</sup> AND SESSION LAWS

Revised to November 15, 1943<sup>2</sup>

Publication	Dates of Regular Sessions	Source	Latest Vol. to Appear
<b>ALABAMA</b>			
Reports.....	. . .	West Pub. Co.....	243
App. Reports.....	. . .	West Pub. Co.....	30
Session laws.....	Quadrennial	Secretary of State.....	1939 Reg. & Ex.
Code, Compilation or Revision		Secretary of State.....	1940 Code A. 10v. with 1941 P. P.
<b>ALASKA</b>			
Reports.....	. . .	West Pub. Co.....	9
Session laws.....	Odd years	Secretary of Territory.....	1943
Code, Compilation or Revision		Auditor of Alaska, Juneau.....	Comp. L. 1933 1v.
<b>ARIZONA</b>			
Reports.....	. . .	Bancroft, Whitney & Co.....	59
Session laws.....	Odd years	Secretary of State.....	1943, 1942 Spec. in 1v.
Code, Compilation or Revision		Bobbs-Merrill Co.....	1939 Code A. 6v. with 1943 P. P.
<b>ARKANSAS</b>			
Reports.....	. . .	Secretary of State.....	204
Session laws.....	Odd years	Secretary of State.....	1943
Code, Compilation or Revision		Department of State, Little Rock.....	Pope's Digest 1937 A. 2v.
		Thomas Law Book Co.....	1942 Cum. A. Supp.
<b>CALIFORNIA</b>			
Reports.....	. . .	Bancroft-Whitney & Co.....	21 (2d)
App. Reports.....	. . .	Bancroft-Whitney & Co.....	57 (2d)
Advance Parts.....	. . .	Recorder Prtg. & Pub. Co.....	Weekly
Session laws.....	Odd years	Secretary of State.....	1941, incl. 1940 Extra Sessions.
Code, Compilation or Revision		Bancroft-Whitney & Co.....	
		1941 Deering Civil Code 1v.	1937 Deering General Laws 2v.
		1941 Deering Civil Procedure & Probate Code 1v.	1937 Deering Constitution 1v.
		1941 Deering Penal Code 1v.	1939 Supp. to Codes & General Laws 1v.
		1937 Deering Political Code 1v.	1941 Supp. to Constitution, Codes & General Laws 1v.
		1937-1939 Deering Commissioners' Codes, 3v.	

<sup>1</sup> In response to suggestions from members of the A.A.L.L., the Editor has revised this Check List to include Statutory Compilations. Because of space limitations only one is listed for each state with the official set listed in preference to unofficial sets. The Editor will be glad to receive additional suggestions from members and subscribers concerning these statutory listings.

<sup>2</sup> With acknowledgments to the N. A. Phemister Company.

Publication	Dates of Regular Sessions	Source	Latest Vol. to Appear
<b>CANAL ZONE</b>			
Reports	. . .	Executive Secretary, Panama Canal, Balboa Heights, C. Z.	3
Code, Compilation or Revision		Superintendent of Documents, Washington, D. C.	1934 Code A. 1v.
		The Chief of Office, The Panama Canal, Washington	Supp. No. 1, 1938
<b>COLORADO</b>			
Reports	. . .	A. B. Hirshfield Press, Denver, Colo.	110
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